

A BILL FOR THE CANON CONCERNING SERVICES (AMENDMENT) CANON 2022

EXPLANATORY MEMORANDUM

1. The object of the amendment in this proposed Canon is to ensure that services authorised pursuant to section 5 of the *Canon Concerning Services 1992* are constitutionally valid.
2. According to section 5 of the Constitution, the plenary authority and power of the Church to make canons for the order and good government of the Church, and to administer the affairs thereof, is “subject to the Fundamental Declarations and the provisions of [the Ruling Principles]”. The implication of this is that the General Synod lacks power to make a canon that authorises actions inconsistent with the Fundamental Declarations or the Ruling Principles of the Constitution.
3. Section 4 of the Constitution provides that the “Book of Common Prayer, together with the Thirty-nine Articles, be regarded as the authorised standard of worship and doctrine in this Church, and no alteration in or permitted variations from the services or Articles therein contained shall contravene **any principle of doctrine or worship** laid down in such standard.” Section 4 then gives a diocesan Bishop a limited power to authorise deviations from the services in the Book of Common Prayer, but that power is subject to the limit – “not contravening **any principle of doctrine or worship** as aforesaid”.
4. Canons to authorise new prayer books have each contained express provisions to limit the scope of deviations from that liturgy to ensure consistency with the aforementioned Constitutional limits. For example, section 5(3) of the Australian Prayer Book Canon 1977 provides

(3) Nothing in this section permits a deviation contravening **a principle of doctrine or worship** referred to in section 4 of the Constitution.

Section 6(3) of the Prayer Book for Australia Canon 1995 is in identical terms.

(3) Nothing in this section permits a deviation contravening **a principle of doctrine or worship** referred to in section 4 of the Constitution.

5. In short, the effect of the Constitution and these two Canons is that a diocesan bishop has no power to permit a liturgy that contravenes any a principle of doctrine or worship laid down Book of Common Prayer or the 39 Articles.
6. When the *Canon Concerning Services* was passed in 1992, section 5(3) set out the limitation on the scope of deviations.

5(3) All variations in forms of service and all forms of service used must be reverent and edifying and **must not be contrary to or a departure from the doctrine of this Church**.

7. Until recently, it had been assumed that the phrase “the doctrine of this church” in 5(3) was a shorthand for, and functionally equivalent to, the phrase “a principle of doctrine or worship referred to in section 4 of the Constitution”, and therefore that, consistent with the Constitution and every other Canon, no service could be authorised under the *Canon Concerning Services 1992* that contravened a principle of doctrine or worship in BCP or the 39 articles. That is, the assumption was that the “doctrine of this church” included both the fundamental declarations and the ruling principles.
8. However, the Majority Opinion of the Appellate Tribunal in the Wangaratta reference has determined that the phrase “doctrine of this Church” has a much more restricted meaning. “Doctrine” in the constitutional sense only includes those matters of faith which are required of necessity to be believed for salvation. “Doctrine” does not extend to the principles of doctrine and worship in the Book of Common Prayer or the 39 Articles, and it does not even extend to matters in the Fundamental Declarations such as “[Christ’s] sacraments of Holy Baptism and Holy Communion” and “the three orders of bishops, priests and deacons”, since these are not required of necessity to be believed for salvation.
9. The implication of this is that subsection 5(3) of the *Canon Concerning Services 1992* could – purportedly – be used to authorise a service which contravened a principle of doctrine or worship referred to in section 4 of the Constitution, and potentially even a contravention of the Fundamental Declarations – a service for rebaptism, for example. However, this would then call into question the Constitutional validity of *Canon Concerning Services 1992*, to the extent that it authorises something beyond the plenary power of the Synod, as circumscribed by section 5.
10. The Amendment in this Bill cures this defect in the *Canon Concerning Services 1992*, by reverting to the phraseology used in 1977 (in the Australian Prayer Book Canon) and in 1995 (in the Prayer Book for Australia Canon). This involves replacing the phrase, “doctrine of this Church”, with “any principle of doctrine or worship referred to in section 4 of the Constitution”. The amended form of Clause 5(3) is shown below in marked-up form.

CANON CONCERNING SERVICES 1992

5. (1) The minister may make and use variations which are not of substantial importance in any form of service authorised by section 4 according to particular circumstances.
- (2) Subject to any regulation made from time to time by the Synod of a diocese, a minister of that diocese may on occasions for which no provision is made use forms of service considered suitable by the minister for those occasions.
- (3) All variations in forms of service and all forms of service used must be reverent and edifying and must not be contrary to or a departure from ~~the doctrine of this Church~~ **any principle of doctrine or worship referred to in section 4 of the Constitution.**
- (4) A question concerning the observance of the provisions of subsection 5(3) may be determined by the bishop of the diocese.